

Message Text

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ACTION EB-07

INFO OCT-01 EUR-12 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 CAB-02 COME-00 DOTE-00

FAA-00 IO-13 /075 W

----- 082621

O R 191518Z MAY 76

FM AMEMBASSY PARIS

TO SECSTATE WASHDC IMMEDIATE 1084

INFO AMEMBASSY OTTAWA

AMEMBASSY LONDON

AMEMBASSY BERN

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY DUBLIN

AMEMBASSY THE HAGUE

AMEMBASSY VIENNA

AMEMBASSY LISBON

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E.O. 11652: N/A

TAGS: EAIR, XT, US

SUBJECT: CIVAIR: ECAC PROPOSAL FOR CHARTER TALKS

1. WE HAVE RECEIVED FROM ECAC SECRETARIAT FOR FORWARD-
ING TO STYLES LETTER DATED MAY 18 FROM VERES, PRESIDENT
OF ECAC, PROPOSING NEW ROUND OF US-ECAC CHARTER TALKS IN
PARIS THIS FALL. ECAC IS ANXIOUS THAT USG BE ALERTED TO
THIS DEVELOPMENT PRIOR WORKING LEVEL TRILATERAL TALKS
ON CHARTERS OPENING IN WASHINGTON MAY 20.

2. TEXT FOLLOWS: QUOTE DEAR MR. STYLES,
YOU ARE WELL ACQUAINTED WITH ECAC'S DESIRE, WHICH HAS
OFTEN BEEN REINTERATED IN MEETINGS AND IN CORRESPONDENCE,
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TO REACH A MULTILATERAL AGREEMENT ON NORTH ATLANTIC

CHARTERS. TO THIS END, AND IN ACCORDANCE WITH THE PROGRAMME OF ACTION AGREED UPON AT THE NAC/1 TRIPARTITE MEETING IN PARIS IN NOVEMBER 1973, WE SENT YOU EARLIER THIS YEAR A DRAFT OF SUCH AN AGREEMENT WHICH HAD BEEN PREPARED BY ECAC AS A STARTING-POINT FOR THE THIRD PHASE OF THAT PROGRAMME OF ACTION. WE HOPE THAT THE TRIPARTITE MEETING AT EXPERT LEVEL IN WASHINGTON SCHEDULED FOR 20 & 21 MAY WILL ENABLE TECHNICAL CLARIFICATION TO BE GIVEN ON THAT DRAFT.

ECAC'S ULTIMATE GOAL CONTINUES TO BE THE CONCLUSION OF A MULTILATERAL AGREEMENT ON TRANSATLANTIC CHARTERS. WE ARE THEREFORE ANXIOUS TO PROCEED WITH THE THIRD PHASE OF THE NAC/1 PROGRAMME OF ACTION. HOWEVER, WE ALSO RECOGNIZE IN A CONSTRUCTIVE SPIRIT AND IN ACCORDANCE WITH RECOMMENDATION INT.S/8-9, THAT BILATERAL ARRANGEMENTS MAY HAVE A PART TO PLAY UNTIL MULTILATERAL AGREEMENT CAN BE REACHED.

THE DIFFICULTIES EXPERIENCED IN THE BILATERAL DISCUSSIONS BETWEEN YOU AND VARIOUS ECAC STATES AT THE END OF 1975 AND IN EARLY 1976, FOLLOWING OUR INCONCLUSIVE TALKS IN PARIS ON 22 AND 23 OCTOBER 1975, SHOWED THAT PRIOR JOINT NEGOTIATION BETWEEN THE US AND ECAC AIMING AT THE DEVELOPMENT OF A COMMON BASIS FOR BILATERAL ARRANGEMENTS WOULD HAVE FACILITATED SUCH BILATERAL DISCUSSIONS.

MOREOVER, AS INDICATED IN THE LAST PARAGRAPH OF OUR COMMENTS OF 17 MARCH 1976 TO THE CIVIL AERONAUTICS BOARD REGARDING ITS NOTICE OF PROPOSED RULE MAKING ON ADVANCE BOOKING CHARTERS (DOCKET 28852), WE HAVE BEEN DEVOTING FURTHER STUDY TO ITS PROPOSED ABC RULE. IN DOING SO, WE HAVE PAID CAREFUL ATTENTION NOT ONLY TO THE PROPOSALS CONTAINED IN THE NPRM BUT ALSO TO THE OTHER COMMENTS AND REPLY COMMENTS SUBMITTED TO THE CAB. AS WE ARE ANXIOUS TO PRESERVE BASIC FEATURES DISTINGUISHING THE ADVANCE BOOKING CHARTER CONCEPT FROM SCHEDULED OPERATIONS AND WE WISH TO AVOID THE SITUATION WHICH WOULD ARISE IF US AND

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EUROPEAN RULES DIFFER TOO GREATLY, WE REITERATE OUR
OFFER, CONTAINED IN THE LAST PARAGRAPH OF OUR COMMENTS
TO THE CAB, TO ENTER INTO MULTILATERAL DISCUSSIONS ON
THIS SUBJECT.

IN THE LIGHT OF THESE CONSIDERATIONS, AND TO FACI-
LITATE THE MAKING OF PRACTICAL ARRANGEMENTS IN GOOD TIME
FOR 1977, I SHOULD LIKE TO PROPOSE A JOINT US/ECAC MEET-
ING IN THE EARLY AUTUMN AND WOULD STRONGLY URGE THAT THE
CAB DEFER THE INTRODUCTION OF A FURTHER NORTH ATLANTIC
CHARTER CATEGORY INTO ITS RULES UNTIL SUCH DISCUSSIONS
HAVE BEEN HELD.

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I WOULD THEREFORE SUGGEST THAT THE AGENDA MIGHT
INCLUDE THE FOLLOWING THREE POINTS:

- A) CONSIDERATION OF ARRANGEMENTS TO COVER THE YEAR
1977 AND TO SEE WHETHER THIS YEAR WE CAN REACH AGREEMENT
ACROSS THE BOARD ON THE CONDITIONS TO APPLY TO CHARTER
OPERATIONS BETWEEN THE UNITED STATES AND EUROPE IN 1977
- B) DISCUSSION OF THE PROPOSED US ABC RULE, AND
- C) ESTABLISHMENT OF A TENTATIVE WORK PROGRAMME FOR
PURSUING THE NEGOTIATION OF A MULTILATERAL AGREEMENT.

ON THE BASIS OF PAST EXPERIENCE, TWO FULL DAYS WOULD
SEEM A MINIMUM FOR SUCH A MEETING, WHICH, IF ACCEPTABLE
TO YOU, COULD BE HELD IN PARIS EITHER ON THURSDAY 30
SEPTEMBER AND FRIDAY 1 OCTOBER, OR ON WEDNESDAY AND
THURSDAY 13 AND 14 OCTOBER.

I SHOULD WELCOME YOUR VIEWS ON THIS PROPOSAL.
YOURS SINCERELY. VICTOR VERES, PRESIDENT OF ECAC.
UNQUOTE.
GAMMON

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